

Message Text

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PAGE 01 STATE 011009

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INFO OCT-01 AF-06 EUR-12 ISO-00 SSO-00 NSCE-00 INRE-00

USIE-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 ARA-06 EA-07

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AF:EWMULCAHY

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AF/S:ESHERMAN (SUBS)

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TO USMISSION USUN NEW YORK IMMEDIATE

INFO AMEMBASSY LONDON PRIORITY

AMEMBASSY PARIS

AMEMBASSY PRETORIA

AMCONSUL CAPE TOWN

C O N F I D E N T I A L STATE 011009

FOR EMBASSY CAPE TOWN

E.O. 11652: GDS

TAGS:PFOR, UNSC, SW

SUBJECT:UN SECURITY COUNCIL MEETING ON NAMIBIA

REF: A) USUN 7003; B) USUN 6050

1. DEPARTMENT APPRECIATES ANALYSIS AND RECOMMENDATION OF
MISSION IN REFTEL A, THAT US SUPPORT IMPLEMENTATION OF
UN COUNCIL FOR NAMIBIA DECREE NO. 1. EFFECT OF DECREE,
ITS IMPLEMENTATION, AND GENERAL QUESTIONS OF APPROPRIATE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 011009

SCOPE OF POWERS OF COUNCIL FOR NAMIBIA POSED BY DECREE

NO. 1 ARE COMPLICATED ISSUES AND HAVE POTENTIALLY FAR-REACHING LEGAL AND POLICY IMPLICATIONS. DEPARTMENT INTENDS A FULL EVALUATION OF SUBJECT TO DEFINE A POSITION. ACCORDINGLY, SINCE SUBJECT IS UNDER STUDY, WE ARE NOT PREPARED AT THIS STAGE TO GIVE YOU FINAL VIEWS.

2. DEPARTMENT HAS ALSO BEEN STUDYING VARIOUS OPTIONS FOR US STRATEGY BEFORE AND DURING THE COUNCIL MEETING. WE WOULD PREFER TO AVOID CASTING ANOTHER VETO OF A RESOLUTION CALLING FOR SOME FORM OF UN SANCTIONS AGAINST SOUTH AFRICA, AS WE DID DURING LAST SC MEETING ON NAMIBIA IN JUNE 1975. WE ARE AWARE, HOWEVER, THAT SUCH A RESOLUTION IS VERY LIKELY TO BE PRESENTED AGAIN TO

THE COUNCIL. THE RECENTLY COMPLETED DAKAR CONFERENCE ON NAMIBIA AND HUMAN RIGHTS CALLED IN ITS PROGRAMME OF ACTION (POUCHED USUN - KATZEN) FOR SC INTER ALIA TO:

-- DETERMINE, UNDER CHAPTER VII OF THE CHARTER, THAT THE CONTINUED OCCUPATION OF NAMIBIA BY SOUTH AFRICA AND, IN PARTICULAR THE USE OF THAT TERRITORY AS A MILITARY BASE, CONSTITUTE A THREAT TO INTERNATIONAL PEACE AND SECURITY; AND
-- DECIDE ON A COMPLETE EMBARGO ON THE SALE, GIFT, OR TRANSFER OF ARMS AND ALL FORMS OF MILITARY EQUIPMENT TO SOUTH AFRICA. IN LIGHT OF THIS RECOMMENDATION WE WOULD PRESUME THAT EARLIER SWAPO DRAFT RESOLUTION ON NAMIBIA (REFTEL B) WILL BE TOUGHENED UP BEFORE SC MEETING TO INCLUDED CALL FOR CHAPTER VII SANCTIONS.

3. WE UNDERSTAND BRITISH HAVE REQUESTED US, UK AND FRENCH MEETING FRIDAY JANUARY 16 IN NEW YORK TO DISCUSS NAMIBIA. MISSION SHOULD ATTEND THIS MEETING AND SEEK BRITISH AND FRENCH ASSESSMENTS OF SITUATION LIKELY TO DEVELOP IN SC. YOU MAY SAY THAT DEPARTMENT IS STILL CONSIDERING POSSIBLE STRATEGY FOR SC MEETING IN HOPE OF AVERTING RESOLUTION CALLING FOR MANDATORY SANCTIONS. WE WOULD WELCOME ANY FRENCH OR BRITISH SUGGESTIONS AS TO HOW THAT OBJECTIVE MIGHT BE ACHIEVED. YOU SHOULD STATE THAT YOU PRESUME THAT UK AND FRANCE HAVE NOT CHANGED THEIR POSITION OF WILLINGNESS TO ACT
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PAGE 03 STATE 011009

TRIPARTITELY TO PREVENT ADOPTION OF MANDATORY SANCTIONS. REPORT REACTIONS. YOU SHOULD, HOWEVER, ALERT DEPARTMENT AS SOON AS YOU RECEIVE ANY EVIDENCE OF ANY DRAFT SPECIFICALLY CALLING FOR SANCTIONS AGAINST SOUTH AFRICA. WE WILL THEN SEEK IF NECESSARY TO FIRM UP BRITISH AND FRENCH COMMITMENTS TO VETO, EITHER IN WASHINGTON, NEW YORK OR IN CAPITALS.

4. DEPARTMENT WOULD ALSO WELCOME COMMENTS OR SUGGESTIONS
ON POSSIBLE US STRATEGY FROM EMBASSIES PARIS, LONDON
AND PRETORIA. KISSINGER

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